

ORDINANCE NO. 28977

AN ORDINANCE regarding groundwater protections; approving a six-month extension of Ordinance No. 28872, which enacted interim land use regulations within the South Tacoma Groundwater Protection District ("STGPD") to temporarily prohibit the establishment of new or the expansion of existing underground storage tanks, metal recycling, and auto wrecking facilities within the STGPD, as approved by the City Council, and as previously extended by Ordinance No. 28958.

WHEREAS in March 2021, the South Tacoma Neighborhood Council ("STNC") submitted an application to the Planning Commission ("Commission") for consideration during the 2022 Annual Amendment process, and

WHEREAS the Commission conducted an assessment of STNC's application, pursuant to Tacoma Municipal Code ("TMC") 13.02.070.E, considered public comments received through a public scoping hearing in June 2021, and made a determination in July 2021 to move the application forward for technical analysis following a phased approach:

- (1) Phase 1A Development of a Work Plan for South Tacoma

 Groundwater Protection District ("STGPD") Code Amendments; and
- (2) <u>Phase 1B Implementation of the South Tacoma Groundwater</u>

 <u>Protection District Work Plan</u>, and

WHEREAS upon completing technical analyses and factoring in public comments, the Commission forwarded its recommendations to the City Council in May 2022, and

WHEREAS with respect to the STNC's application, the Commission recommended that the City Council:

(1) Approve the work plan for STGPD code amendments; and



(2) Consider the merits of a moratorium on future development projects, given that significant permit activity and development during the phased process could preempt the broader planning efforts, and

WHEREAS on June 28, 2022, the City Council adopted Amended Substitute Resolution No. 40985, approving the work plan for the STGPD code amendments, and directed the Commission to conduct a public process to develop findings of fact and recommendations as to whether a moratorium on heavy industrial uses and storage of hazardous materials within the STGPD is warranted, and

WHEREAS the Commission completed its review and deliberations of the matter through a public process and forwarded to the City Council the Commission's Findings of Fact and Recommendations Report on Consideration for a Moratorium within the STGPD, along with a letter of recommendations, both dated August 17, 2022, and

WHEREAS the Commission concluded that a broad moratorium could result in detrimental, inequitable and/or disproportionate impacts to diverse businesses and uses that are of various types, purposes, characteristics, operations and maintenance needs, and risks to the environment, and recommended instead that a targeted moratorium was warranted for the following uses within the STGPD: underground storage tanks; metal recycling/auto wrecking; vehicle service and repair; and vehicle service and repair – industrial, and

WHEREAS staff presented the Commission's recommendations to the City Council at a study session on September 20, 2022, and in response, the City



Council referred the recommendations to the Infrastructure, Planning, and Sustainability Committee ("Committee") for further consideration, and

WHEREAS following that referral, on November 30, 2022, the Committee forwarded an amended moratorium proposal to the City Council:

- (1) <u>Use Categories</u>: The Committee did not find sufficient risk to groundwater resources from the establishment or expansion of vehicle service and repair or industrial vehicle service and repair uses to warrant a moratorium, therefore, the moratorium should apply only to metal recycling/auto wrecking and underground storage tanks; and
- (2) Existing Uses: The Committee found that a moratorium that is too restrictive on the expansion of existing uses could have the counter effect of prohibiting improvements that provide environmental benefit or reduce the risks and impacts of existing uses, therefore, the moratorium should allow for reasonable facility and site development that improves environmental outcomes while avoiding the introduction of new risks to the City's groundwater resources, and

WHEREAS on March 7, 2023, following a public hearing and substantial public input, the City Council adopted Ordinance No. 28872, enacting a moratorium within the STGPD as recommended by the Committee, and

WHEREAS the moratorium in Ordinance No. 28872 became effective March 20, 2023, and was enacted for an initial period of up to one year, to expire on March 20, 2024, and applied to the following uses: underground storage tanks; and metal recycling/auto wrecking, and

24

25

26



WHEREAS the Commission recommended at its December 20, 2023, meeting, that the work plan be updated to adopt a more comprehensive approach that considers both existing and upcoming initiatives linked to the STGPD code update, this recommendation was grounded in several significant changes and resource allocations since the initial adoption of the work plan, and

WHEREAS following the update to the STGPD work plan and the identification of ongoing research needs, the City Council passed Ordinance No. 28958 on March 5, 2024, to extend the moratorium for six months, expiring on September 20, 2024, and

WHEREAS following the moratorium extension in March 2024, significant progress has been made in several key areas:

(1) Tacoma Water's Integrated Resource Plan ("IRP") update:

To update the IRP Tacoma Water has engaged an external consultant whose work includes a comprehensive review and recommendations regarding the STGPD standards, and additionally, they will develop new insights into groundwater supply and demand forecasts, integrating considerations of climate change impacts, and Tacoma Water has also established a Public Advisory Committee to assist in this effort;

(2) STGPD Health Impact Assessment ("HIA"):

Planning and Development Services ("PDS") has allocated funding to support an HIA linked to the STGPD code amendments, and PDS will collaborate with the Tacoma-Pierce County Health Department ("TPCHD") on this assessment,



3

4

5

6

7

22

23

24

25

26

ensuring holistic considerations of public health within the code update, and since the last moratorium extension, TPCHD has formed a community advisory group to aid in this effort, with community engagement and the scoping phase to begin later in the summer;

(3) Comprehensive Plan and Critical Areas Code update:

PDS is currently working on updating the Comprehensive Plan and Critical Areas Code update, with an expected completion date of June 2025, which will include a thorough review of critical aquifer recharge areas, aligning closely with the goals of the STGPD, and in May and June 2024, eight visioning workshops were conducted in each neighborhood council district to gather public input for drafting the Comprehensive Plan;

(4) Other programmatic and regulatory updates:

Significant efforts are underway by the City and its partners to update various programs and regulations that support the objectives of the STGPD, with initiatives such as the Wellhead Protection Plan, Urban Waters Protection Plan, and Stormwater Comprehensive Plan currently in progress to enhance the protection and sustainability of groundwater resources, and the Environmental Services Department has hired a consultant to help with the Stormwater Comprehensive Plan, to be completed in 2025, and they are currently gathering baseline information on stormwater utility functions from City departments responsible for implementation; and



(5) South Tacoma Landscaping Code update:

Following the moratorium public hearing and community feedback, it has become evident that there is a strong desire to amend landscaping and tree canopy standards, particularly focusing on industrial areas and the Tacoma Mall Regional Growth Center, and since March, PDS staff have been benchmarking City landscaping/tree canopy standards with other regional jurisdictions, and

WHEREAS staff is now asking for an extension of the current moratorium to continue prohibiting the establishment of new or the expansion of existing underground storage tanks, metal recycling, and auto wrecking facilities within the STGPD, while allowing the current level of these uses and activities to be maintained for an additional six months; Now, Therefore,

BE IT ORDAINED BY THE CITY OF TACOMA:

Section 1. That the City Council hereby adopts the Recitals of this Ordinance as its formal legislative findings.

Section 2. That a six-month extension of Ordinance No. 28872, which enacted interim land use regulations within the South Tacoma Groundwater Protection District ("STGPD") to temporarily prohibit the establishment of new or the expansion of existing underground storage tanks, metal recycling, and auto wrecking facilities within the STGPD as approved by the City Council, and previously extended by Ordinance No. 28958, is hereby approved.

Section 3. That the City Clerk, in consultation with the City Attorney, is authorized to make necessary corrections to this ordinance, including, but not



1	limited to, the correction of scrivener's/clerical errors, references, ordinance
2	numbering, section/subsection numbers, and any references thereto.
3	Passed
4	
5	
6	Mayor
7	Attest:
8	
9	City Clerk
10	
11	Approved as to form:
12	
13	Chief Deputy City Attorney
14	
15	
16 17	
17 18	
19	
20	
21	
22	
23	
23 24	
2 4 25	
26 26	